



Chemical Safety and Hazard Investigation Board

OFFICE OF GENERAL COUNSEL

Memorandum

To: Board Members

From: Chris Lyon
Acting General Counsel *Chris Lyon*

Cc: Amanda Johnson, Recommendations Specialist
Leadership Team

Subject: Board Action Report – Notation Item 2024-18

Date: November 27, 2023

On November 24, 2023, the Board approved Notation Item 2024-18, thereby designating Recommendation 2018-03-I-TX-R3, to Kuraray America, Inc. (from the Kuraray Pasadena Release and Fire investigation (2018-03-I-TX)), with the status of Open – Acceptable Response or Alternate Response.

Voting Summary – Notation Item 2024-18

Disposition: APPROVED

Disposition date: November 24, 2023

	Approve	Disapprove	Calendar	Not Participating	Date
S. Johnson	X				11/22/2023
S. Owens	X				11/22/2023
C. Sandoval	X				11/24/2023



U. S. Chemical Safety and Hazard Investigation Board RECOMMENDATION STATUS CHANGE SUMMARY

Report:	Kuraray Pasadena Release and Fire
Recommendation Number:	2018-03-I-TX-R3
Date Issued:	December 21, 2022
Recipient:	Kuraray America, Inc.
New Status:	Open – Acceptable Response or Alternate Response
Date of Status Change:	November 24, 2023

Recommendation Text:

Develop and implement a system requiring a periodic evaluation of the adequacy and effectiveness of any safeguard used to mitigate or otherwise lower the risk of process safety hazards. This safeguard protection analysis should be based on the requirements of Cal/OSHA's Process Safety Management for Petroleum Refineries regulations or an appropriate equivalent.

Board Status Change Decision:

A. Rationale for Recommendation

On the morning of May 19, 2018, the pressure relief devices of a reactor used to make ethylene and vinyl alcohol copolymer (EVAL) activated and discharged ethylene into the air through horizontally oriented discharge piping. The resulting flammable vapor cloud found a heat source and ignited. The fire burned for approximately three minutes until enough ethylene was released to reduce the pressure inside the reactor to allow the pressure relief valve to close. Kuraray American, Inc. (Kuraray) reported releasing 2,347 pounds of ethylene. Several workers sustained injuries resulting from the fire as well as from trying to escape the fire. Twenty-one injured workers were transported to off-site medical facilities for treatment. Additionally, two workers were life-flighted from the Kuraray facility.

The U.S. Chemical Safety and Hazard Investigation Board (CSB) investigated the incident and found several safety issues including failures in pressure-relief system discharge design, excluding non-essential personnel during transient operations, and weakly implemented process safety management system elements. As a result of these findings, the CSB issued twelve recommendations to Kuraray. This status change summary addresses CSB Recommendation No. 2018-03-I-TX-R3.

B. Response to the Recommendation

Kuraray notified the CSB that the company has implemented an improved system that utilizes Layer of Protection Analysis (LOPA) methodology to analyze the adequacy and effectiveness of safeguards used to mitigate or otherwise lower the risk of process safety hazards. This analysis has initiated a safety-instrumented systems (SIS) project for implementation in 2024. The safeguard effectiveness and adequacy are reviewed every five years under the new system. Once the SIS project is completed in 2024, the CSB can evaluate this recommendation for closure.

C. Board Analysis and Decision

Based upon the information above, the Board voted to change CSB Recommendation No. 2018-03-I-TX-R3 to: “Open – Acceptable Response or Alternate Response.”