

U.S. Chemical Safety and Hazard Investigation Board

OFFICE OF GENERAL COUNSEL

Memorandum

To: Board Members

From: Steven Messer Acting General Counsel

Steven Messer

Cc: Charles Barbee Adam Henson Leadership Team

Subject: <u>Board Action Report</u> – Notation Item 2025-51 | Recommendation to the American Petroleum Institute (API) (2018-02-I-WI-R15) from the Husky Energy Superior Refinery Explosion and Fire investigation (2018-02-I-WI)

Date: June 10, 2025

On June 10, 2025, the Board approved Notation Item 2025-51, thereby designating Recommendation 2018-02-I-WI-R15 to the American Petroleum Institute (API) from the Husky Energy Superior Refinery Explosion and Fire investigation (2018-02-I-WI) with the status of Open – Acceptable Response or Alternate Response.

Voting Summary – Notation Item 2025-51

Disposition: APPROVED

Disposition date: June 10, 2025

	Approve	Disapprove	Calendar	Not Participating	Date
S. Johnson	X				6/3/2025
S. Owens	X				6/3/2025
C. Sandoval	X				6/10/2025



U. S. Chemical Safety and Hazard Investigation Board RECOMMENDATION STATUS CHANGE SUMMARY

Report:	Husky Energy Superior Refinery Explosion and Fire			
Recommendation Number:	2018-02-I-WI-R15			
Date Issued:	December 23, 2022			
Recipient:	American Petroleum Institute (API)			
New Status:	Open – Acceptable Response or Alternate Response			
Date of Status Change:	June 10, 2025			

Recommendation Text:

Incorporate lessons learned from the FCC Unit Explosion and Asphalt Fire at Husky Superior Refinery incident into the appropriate API products (for example, API RP 2023, Guide for Safe Storage and Handling of Heated Petroleum-Derived Asphalt Products and Crude Oil Residua, or API RP 2021, Management of Atmospheric Storage Tank Fires). At a minimum, topics shall include the flammability of heated material such as asphalt and the ignition risk of pyrophoric material inside asphalt storage tanks. Include a reference to this CSB investigation in the document's bibliography.

Board Status Change Decision:

A. Rationale for Recommendation

On the morning of April 26, 2018, the primary and sponge absorber of the Husky Energy Superior Refinery exploded during the planned shutdown of the facility's fluidized catalytic cracking (FCC) unit. Debris from the explosion struck an asphalt storage tank approximately 200 feet away. Asphalt leaked from the damaged tank and over the containment wall spreading into the FCC and crude unit operating areas before eventually catching fire. Husky Superior Refinery reported that 39,000 pounds of a flammable hydrocarbon vapor mixture as well as approximately 17,000 barrels of asphalt were released during the incident.

36 refinery and contract workers received medical treatment as the result of the incident. Of those 36 injuries, 11 met the criteria to be considered OSHA recordable. None of the injuries suffered were deemed life-threatening. It was reported that the explosion shook buildings up to a mile away. The plume from the burning asphalt was visible from neighboring communities. An evacuation order was issued by county officials to protect the public from the smoke plume and as a precaution for fear the incident would escalate.

As a result of the incident the facility was destroyed. The incident resulted in \$550 million of onsite and \$110,000 of off-site property damage. This incident was recorded as having the 33rd largest adjusted property damage loss in the hydrocarbon extraction, transport, and processing industry since 1974¹. In September 2019 a permit was issued to rebuild the refinery and construction began soon after. Husky Energy merged with Cenovus Energy, Inc., a Canadian oil and natural gas company, on January 1, 2021. The refinery is expected to resume operations in 2023 as Cenovus Superior Refinery.

The U.S. Chemical Safety and Hazard Investigation Board (CSB) investigated the incident and found several safety issues including ineffective transient operation safeguards, a lack of process knowledge, ineffective process safety management systems, a lack of available industry knowledge and guidance, and failures in emergency preparedness. As a result of these findings, the CSB issued seven recommendations to Cenovus Superior Refinery. This status change summary addresses CSB Recommendation No. 2018-02-I-WI-R15.

B. Response to the Recommendation

API has notified the CSB that they intend to implement the recommendation. They have provided a plan of action and proposed language for potential inclusion in API Standard 2610 *Design, Construction, Operation, Maintenance, and Inspection of Terminal and Tank Facilities,* that appears to satisfy the objectives of the recommendation. Additionally, they have provided a timetable for completion.

C. Board Analysis and Decision

Based upon the information above, the Board voted to change CSB Recommendation No. 2018-02-I-WI-R15 to: "Open – Acceptable Response or Alternate Response."

¹ Marsh JLT Specialty, "100 Largest Losses in the Hydrocarbon Industry," 2022. [Online]. Available: <u>https://www.marsh.com/us/insights/research/100-largest-losses-hydrocarbons-industry-html</u>. [Accessed 5 October 2022].