



U.S. Chemical Safety and Hazard Investigation Board

OFFICE OF GENERAL COUNSEL

Memorandum

To: Board Members

From: Steven Messer
Acting General Counsel

Cc: Charles Barbee
Adam Henson
Leadership Team

Subject: Board Action Report – Notation Item 2025-85 | Recommendation to Didion Milling, Inc. (2017-07-I-WI-R1) from the Didion Milling Company Explosion and Fire investigation (2017-07-I-WI)

Date: September 19, 2025

On September 19, 2025, the Board approved Notation Item 2025-85, thereby designating Recommendation 2017-07-I-WI-R1 to Didion Milling, Inc. from the Didion Milling Company Explosion and Fire investigation (2017-07-I-WI) with the status of Closed – Acceptable Action.

Voting Summary – Notation Item 2025-85

Disposition: APPROVED

Disposition date: September 19, 2025

	Approve	Disapprove	Calendar	Not Participating	Date
S. Johnson	X				9/17/2025
S. Owens	X				9/19/2025



U. S. Chemical Safety and Hazard Investigation Board

RECOMMENDATION STATUS CHANGE SUMMARY

Report:	Didion Milling Company Explosion and Fire
Recommendation Numbers:	2017-07-I-WI-R1
Date Issued:	December 6, 2023
Recipient:	Didion Milling, Inc.
New Statuses:	Closed – Acceptable Action
Date of Status Changes:	September 19, 2025

Recommendation Text:

Contract a competent third party to develop a comprehensive combustible dust process safety management system, such as OSHA's Process Safety Management standard or the requirements in the 2019 edition of NFPA 652, Standard on the Fundamentals of Combustible Dust, Chapter 8, which includes, at a minimum, the following elements:

- a. Management of Change for combustible dust;*
- b. Process Safety Information Management;*
- c. Management of Audits and Inspections;*
- d. Fugitive Dust Management;*
- e. Incident Investigation;*
- f. Dust Hazard Analyses;*
- g. Management of Engineering Controls for combustible dust*
- h. Personal Protective Equipment; and*
- i. Emergency Preparedness.*

Board Status Change Decision:

A. Rationale for Recommendation

On May 31, 2017, an explosion and fire occurred at the Didion Milling, Inc. (Didion) facility in Cambria, Wisconsin. The fire spread throughout the facility resulting in multiple combustible dust explosions both within and external to the production equipment.

Five employees of Didion were fatally injured as a result of the incident. An additional 14 employees were injured. Several of the fatalities and injuries were caused by exposure to the flames generated by the combustible dust explosions and flash fires, while others can be attributed to the collapse of the buildings. The incident resulted in an estimated \$15.37 million in property damage.

The U.S. Chemical Safety and Hazard Investigation Board (CSB) investigated the incident and found several safety issues including ineffective combustible dust safety management, ineffective process safety leadership, and a lack of regulatory coverage for combustible dusts. As a result of these findings, the CSB issued nine recommendations to Didion Milling, Inc. (Didion). This status change summary addresses CSB Recommendation No. 2017-07-I-WI-R1.

B. Response to the Recommendation

Didion developed a combustible dust management policy with the help of a third party. The policy is based on NFPA 652, Chapter 8, and covers the elements listed in the recommendation among others. The CSB reviewed a copy of Didion's policy to confirm implementation of the recommendation. The recommendation has been satisfactorily implemented.

C. Board Analysis and Decision

Based upon the information above, the Board voted to change CSB Recommendation No. 2017-07-I-WI-R1 to: "Closed – Acceptable Action."